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Articles

A Ladder of Citizen Participation

Sherry R. Arnstein

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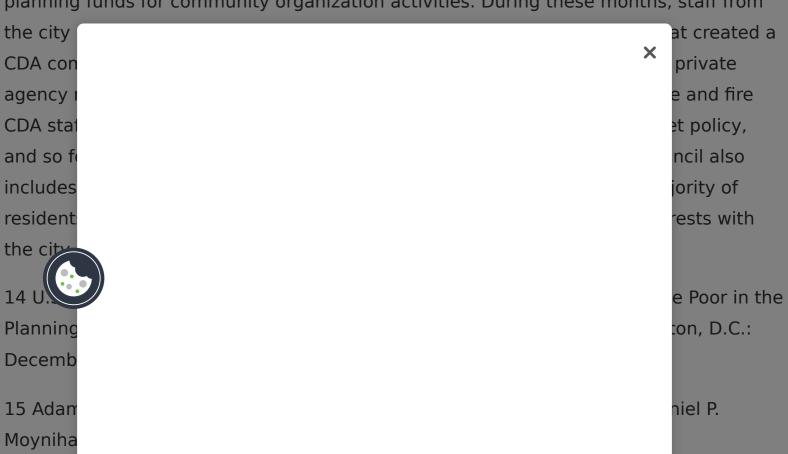
Notes

1 The literature on poverty and discrimination and their effects on people is extensive. As an introduction, the following will be helpful: B. H. Bagdikian, In the Midst of Plenty: The Poor in America (New York: Beacon, 1964); Paul Jacobs, "The Brutalizing of America," Dissent, XI (Autumn 1964), p. 423–8; Stokely Carmichael and Charles V. Hamilton, Black Power: The Politics of Liberation in America (New York: Random House, 1967); Eldridge Cleaver, Soul on Ice (New York: McGraw-Hill, 1968); L. J. Duhl, The Urban Condition; People and Policy in the Metropolis (New York: Basic Books, 1963); William H. Grier and P. M. Cobbs, Black Rage (New York: Basic Books, 1968); Michael Harrington, The Other America: Poverty in the United States (New York: Macmillan, 1962); Peter Marris and Martin Rein, Dilemmas of Social Reform: Poverty and Community Action in the United States (New York: Atherton Press, 1967); Mollie Orshansky, "Who's Who Among the Poor: A Demographic View of Poverty," Social Security Bulletin, XXVII (July 1965), 3–32; and Richard T. Titmuss, Essays on the Welfare State (New Haven: Yale University Press, 1968).

2 The poster is one of about 350 produced in May or June 1968 at Atélier Populaire, a graphics center launched by students from the Sorbonne's École des Beaux Art and École des Arts Decoratifs.

3 This typology is an outgrowth of a more crude typology I circulated in March 1967 in a ion paper titled "Photoric and Poality" The c lier typology consisted **HUD** staff X of eight a chronolo e, Delegate, Advocat 4 For an ırke, "Citizen ers, XXXIV, No. 5 (S 5 U.S or Commo 7, February, 1966, pp 6 David Agencies," **CAP** Gra er 1964), 7 Robert of his 305-15

- general insights into therapy being used as a diversion from genuine citizen participation.
- 8 See, Gordon Fellman, "Neighborhood Protest of an Urban Highway," Journal of the American Institute of Planners, XXXV, No. 2 (March 1969), II8–22.
- 9 James V. Cunningham, "Resident Participation, Unpublished Report prepared for the Ford Foundation, August 1967, p. 54.
- 10 Interview with Maxine Kurtz, Technical Director, Denver CDA.
- 11 U.S., Department of Housing and Urban Development, "Citizen Participation in Model Cities," Technical Assistance Bulletin, No. 3 (December 1968).
- 12 Organization for Social and Technical Innovation, Six-Month Progress Report to Office of Economic Opportunity, Region 1, February 1, 1969, pp. 27, 28, and 35.
- 13 In Cambridge, Massachusetts, city hall offered to share power with residents and anticipated the need for a period in which a representative citizens group could be engaged, and the ambiguities of authority, structure, and process would be resolved. At the request of the mayor, HUD allowed the city to spend several months of Model Cities planning funds for community organization activities. During these months, staff from



neighborhood control models, see, Alan Altshuler, "The Demand For Participation in

of emerging

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large American Cities," An Unpublished Paper prepared for the Urban Institute,
December 1968; and Hans B. C. Spiegel and Stephen D. Mittenthal, "Neighborhood
Power and Control, Implications for Urban Planning," A Report prepared for the
Department of Housing and Urban Development, November 1968.

Additional information

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SHERRY R. ARNSTEIN is Director of Community Development Studies for The Commons, a non-profit research institute in Washington, D.C., and Chicago. She is a former Chief Advisor on Citizen Participation in HUD's Model Cities Administration and has served as Staff Consultant to the President's Comittee on Juvenile Delinquency, Special Assistant to the Assistant Secretary of HEW, and Washington Editor of Current Magazine.



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