

Democratization >

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Articles

# The promotion of participatory governance in the EU's external policies: compromised by sectoral economic interests?

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## Abstract

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## Notes

Lavenex, 'EU External Governance'.

European Democracy Council, Europe emp Kaufman Beetham European

nd

ment', 16,



European Commission, 'Governance in the European Consensus', 6.

Freyburg et al. 'EU Promotion of Democratic Governance'.

Freyburg, Skripka, and Wetzel, 'Democracy between the Lines'.

Freyburg et al. 'Democracy Promotion', in this volume.

Maier and Schimmelfennig, 'Shared Values'; Olsen, 'Promotion of Democracy'; Olsen 'The European Union'; Smith, European Union Foreign Policy, 165-7; Warkotsch, 'Non-Compliance'.

Crawford, 'The European Union'; Jünemann, 'From the Bottom to the Top'; Youngs, 'The European Union', 56-7.

Orbie 'Civilian Power Europe', 126.

Held, Models of Democracy, 209-15, Schmidt, Demokratietheorien, 236-53.

Friedrich, 'Old Wine', 5; Schmitter, 'Participation', 56.

Verba, 'Democratic Participation', 55-56; Verba, Small Groups, 220-1.

Armenia, Azerbaijan, Georgia, Moldova, Ukraine; all of them are considered to be 'European' countries by the European Commission, see [http://europa.eu/abc/european\\_countries/others/index\\_en.htm](http://europa.eu/abc/european_countries/others/index_en.htm) (01.12.2010).

Schimmelfennig, 'Europeanization beyond Europe', 15.

Olsen, 'F

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truments',

The dilemma is that democratization processes may (temporarily) lead to instability, the empowerment of radical parties and even civil war. Seen from a role theory perspective, the EU faces an internal role conflict: as a democracy promoter it should prioritize democracy even when it is risky, as a security actor, however, the EU has to take these risks into account. Jünemann, 'Externe Demokratieförderung', 164; see also Powel, 'A clash of Norms'; Andrés Viñas, 'EU's Democracy Promotion Policy'.

Warkotsch, 'Non-Compliance', 230-1.

Schimmelfennig, 'Community Trap', 58-61.

Maier and Schimmelfennig, 'Shared Values', 45.

Kochenov, 'Behind the Copenhagen Façade'.

Olsen, 'Promotion of Democracy', 144.

Moravcsik, 'Taking Preferences Seriously', 517.

Falkner, 'Political Economy'; Dür, 'Bringing Economic Interests Back'; Elgström, 'Trade and Aid'.

Bienen, Freund, and Rittberger, 'Societal Interests', 3.

George and Bennett, Case Studies, 81-83; Yin, Case Study Research, 47.

For provisions on participation in environmental policy: Principle 10 of the 1992 Rio Declaration on Environment and Development (non-binding), UNECE Convention on

Access to Information of the Environment, Art. 23 of the Aarhus Convention on Access to Information, Public Participation and Justice in Environmental Decision-Making, Art. 23 of the

Environment, Art. 6.11 of the EU Treaty, Art. 23 of the

2000 Convention on Biological Diversity, Art. 17 of the

and Health, Art. 17 of the Convention on Water

Watercourse, Art. 17 of the



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facilitate consultation and the effective participation of industry, fishermen,

environmental and other interested organizations in decision-making with respect to the development of laws and policies related to fisheries management, development, international lending and aid.’ (6.13); ‘Within areas under national jurisdiction, States should seek to identify relevant domestic parties having a legitimate interest in the use and management of fisheries resources and establish arrangements for consulting them to gain their collaboration in achieving responsible fisheries’ (7.1.2).

European Parliament and Council, ‘Directive 2003/35/EC’.

European Parliament and Council, ‘Decision No 1600/2002/EC’, Art. 9.2(i).

Ibid., Art. 6.2(i).

European Commission, ‘European Neighbourhood Policy’.

One interview partner mentioned that the European Commission provides comments under the WTO TBT notification procedure on Ukraine (G/TBT/N/UKR/45). There is also some cooperation in TAIEX workshops (e.g. planned TAIEX workshop AGR 42006 on ‘Harmonisation of GMO analysis’, which, however, does not deal with public participation). UNECE, ‘Report’, 3.

The European Commission signed the Aarhus Convention for the European Community on 25 June 1998. Ratification took place on 17 February 2005.

European Parliament and Council, ‘Decision No 1600/2002/EC’, Art. 9.2c.

Council, ‘Note from Council Secretariat’, 2.

Ibid.

Ibid.

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e is still

under development' (for this assessment and an overview of legislation see USDA, 'GAIN Report Ukraine'). National Biosafety Frameworks have been developed as part of a respective UNEP-GEF project in Armenia, Azerbaijan, Belarus, Georgia, Moldova, and Ukraine.

Kruszewska, 'Der Wilde Osten'; Zoeller, 'CEE's Experimental Fields'.

Bernauer, Genes, 83; Falkner, Business Power, 153.

European Commission, 'Innovation and Competitiveness', 32-3; Ramani, 'Creating Incentives', 1996.

Rosendal, 'Governing GMOs', 93.

Friends of the Earth Europe, 'Too Close'.

European Commission, 'Life Sciences', 7.

Rosendal, 'Governing GMOs', 91-3.

Falkner, Business Power, 159-160; Bernauer, Genes, 81.

Bernauer, Genes, 95.

Val Giddings, 'Letter'.

Verschueren, 'Letter'.

Hontelez, 'Letter'.

European Commission, 'Action Strategy on 'Almaty

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Ibid., 8.

Kruszew

Pollack a



European Parliament and Council, 'Directive 2000/60/EC', Preamble. The following quotes refer to this Directive.

Ibid., Annex VII: A9.

Partzsch, 'European Union Water Policy', 243.

Page and Kaika, 'EU Water Framework Directive', 334-35.

Martin, 'Position Paper'.

European Commission, 'European Neighbourhood and Partnership Instrument', 11.

Mott MacDonald, 'Water Governance', A-3.

Council Regulation (EC) No 2371/2002 of 20 December 2002 on the Conservation and Sustainable Exploitation of Fisheries Resources under the Common Fisheries Policy.

Currently, there are two major types of fisheries agreements. First, there are the agreements based on reciprocal access to the resource (the so-called 'Northern agreements', with the exception of Greenland). Second, there are the agreements where access to the resource is granted in exchange for financial compensation from the EU budget. Such agreements exist mainly with ACP countries but also with Morocco and Greenland ('Southern agreements'). After the 2002 CFP reform, these are called 'Fisheries Partnership Agreements'. A third type of agreement existed with Argentina but remained the only of its kind (Lequesne, *The Politics of Fisheries*, 137-138). This article focuses on the agreements of the second type.

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ros, 2008;

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o Tomé et

[index\\_en.htm](http://ec),

Personal interviews Council Secretariat, Brussels, 24 March 2009; European Commission, DG Fisheries, Brussels, 26 March 2009.

European Commission, *The Common Fisheries Policy*, 25.

Council, 'Conclusions on Democracy Support', 1; European Commission, 'European Union's Role in Promoting Human Rights and Democratisation'.

European Commission, 'Integrated Framework for Fisheries', 5, emphasis added.

Council, 'Fisheries Partnership Agreements', Art. 2, p. 15; Council, 'Regulation (EC) No 861/2007', Art. 7.

Lequesne, 'Fisheries Policy', 373 and 361.

Europêche and COGECA, 'Position', 13.

Europêche and COGECA, 'Answers', 25.

Quoted in Lequesne, 'Fisheries Policy', 373.

Van Hoof and van Tatenhove, 'EU Marine Policy', 728–29.

Churchill and Owen, *EC Common Fisheries Policy*, 28.

Lequesne, 'Fisheries Policy', 258.

Gorez, 'The Future of Fisheries Partnership Agreements'; West African Artisanal Fisheries' Organisations Representatives, 'Nouakchott Declaration'; European Parliament, 'Report', 17.

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